Polio Legacy Planning

Overview

Polio Partners Group
November 4, 2013
Legacy planning aims to ensure that the investments made to eradicate polio contribute to future health goals.

Context: Polio Eradication & Endgame Strategic Plan 2013-2018

- The Polio Eradication & Endgame Strategic Plan 2013-2018 has four main objectives
  1. Poliovirus detection and interruption
  2. Immunization systems strengthening and OPV withdrawal
  3. Containment and certification
  4. GPEI Legacy Planning

  “...ensure that the investments made to eradicate poliomyelitis contribute to future health goals, through a programme of work to systematically document and transition the knowledge, lessons learned and assets of the Global Polio Eradication Initiative... establishment of a comprehensive polio legacy strategic plan by no later than end-2015.”

Three main goals of GPEI Legacy Planning

1. **Mainstream** essential polio functions (e.g., immunization, disease surveillance and response) **into ongoing public health programmes**

2. Ensure that the knowledge and **lessons learned** by the programme, including the ability to reach marginalized children and populations with basic health interventions, will inform other public health programmes

3. **Transfer the relevant capacities, processes and assets** that the programme has created, for the benefit of other health priorities, as the Global Polio Eradication Initiative comes to completion, and eventually closure
What is Polio Legacy Planning?

Legacy Planning: Guiding Principles

- Polio legacy planning will aim to benefit all countries and the global community, not only those countries in which polio resources are currently concentrated.
- Enabling long-term transitions to country ownership of basic public health functions, wherever possible, will be a priority for the polio legacy planning process.
- Beginning the process of polio legacy planning early represents the GPEI’s desire to plan carefully and responsibly for the future.
- However, legacy planning should not distract from the current focus on interruption of poliovirus transmission and other objectives of the 2013-2018 Strategic Plan.
Legacy Planning: Work Plan Elements

1. Mainstream Essential Functions
2. Map Polio Program Assets
3. Capture & Disseminate Lessons Learned
4. Stakeholder Consultations
5. Develop Global Legacy Framework
6. Support Development of Regional/Country/Agency Legacy Plans
7. Communicate with Key Stakeholders
8. Management & Governance
Gather feedback on assets, lessons, knowledge and refine milestones:

**Legacy Planning: Activities Timeline**

<table>
<thead>
<tr>
<th>Year</th>
<th>Q1</th>
<th>Q2</th>
<th>Q3</th>
<th>Q4</th>
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<tbody>
<tr>
<td>2013</td>
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<td>2014</td>
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<tr>
<td>2015</td>
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**WHO EB** January

**WHA** May

**Regional Committee Meetings**

**Communicate with Key Stakeholders**

**Developing the evidence base**

- Map Assets, Lessons, Knowledge
- Gather feedback on assets, lessons, knowledge and refine

**Stakeholder Consultations**

- Planning Process Consultations
- Asset Mapping & Lessons Learned Consultations
- Framework & Country Plan Consultations
- Formative interviews

**Global Legacy Framework Development**

To understand how polio program resources/knowledge can benefit other health priorities

To establish what MUST be maintained post-2018 to protect a polio-free world (surveillance, containment, etc.)

To inform framework and plan development

For WHA approval

**National/Regional/Agency Legacy Plan Development**

**HR LT Planning Study**

*Report to GPEI & EB*

**Milestones:**

- Regional Committee Meetings
- WHO EB January
- WHA May
- Regional Committee Meetings
- WHO EB January
- WHA May
GPEI funded HR workforce is distributed globally, with highest presence in endemic countries

- **Endemic countries**
- **Current or recent outbreaks (2012/13)**
- **Transition (most recent case in 2010/11, e.g., India)**
- **Mid-term polio free (most recent case in 2000-2009)**
- **Long-term polio free (most recent case before 2000)**

**Total personnel by polio status of country**

<table>
<thead>
<tr>
<th>Status</th>
<th>Personnel</th>
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<tbody>
<tr>
<td>Endemic</td>
<td>3,790</td>
</tr>
<tr>
<td>Current or recent outbreaks</td>
<td>1,025</td>
</tr>
<tr>
<td>Transition</td>
<td>2,735</td>
</tr>
<tr>
<td>Mid-term polio free</td>
<td>395</td>
</tr>
<tr>
<td>Long-term polio free</td>
<td>173</td>
</tr>
</tbody>
</table>

Total HC 8,118 (excl. 13,919 HC social mobilisers and 208 HQ and regional office staff)

**SOURCE:** GPEI HR Map July 2013; WHO Statistics: AFP/polio case count, July 2013
GPEI Programme Asset Framework

Program Areas:
- Global
- Regional
- Country

Health System Functions:
- Policy & strategy development
- Planning
- Management & oversight
- Implementation & service delivery
- Monitoring & evaluation
- Communications & community engagement
- Disease surveillance & data analysis
- Capacity building
- Partnerships & coordination

Characteristics:
- Human Resources
- Physical Assets
- Processes
- Financial Resources
- Lessons Learned
Stakeholder Consultations: Objectives

• **GENERAL**: Elicit input from stakeholders, to ensure that the legacy planning process meets their needs and that stakeholder input is reflected in the global legacy framework and regional/country legacy plans.

• **FOCUSED**: Identify national, regional and global health priorities for the post-polio eradication era.

• Provide stakeholders with accurate data describing the polio program, both in terms of its tangible and intangible assets as well as evidence of lessons learned to date.

• Create a feedback loop to ensure that stakeholders have the opportunity to review and validate evidence and input generated throughout the consultation process.
What is Polio Legacy Planning?

**Legacy Planning: Global Framework**

Bring together all elements of the Legacy work:

- Assets, Lessons, Knowledge of the Polio Programme
- Capabilities of the Polio Programme
- Input received through consultations on the direction of and content of Legacy

Outline opportunities for other health priorities

Provide guidance to support the development of:

- National, Regional, (Global) Legacy Plans
- Institutional Legacy Plans
GPEI Oversight & Management

Where Legacy Fits

- World Health Assembly
- WHO Secretariat
  - Obj 1: Independent Monitoring Board (IMB)
  - Obj. 2: Strategic Advisory Group of Experts (SAGE)
  - Obj. 3 Global Certification Commission (GCC)
- Polio Oversight Board (POB)
- Polio Partners Group (PPG)
- Polio Steering Committee
  - Legacy Working Group (LWG)
  - Eradication Mgmt Group (EMG)
  - Imm Systems Mgmt Group (IMG)
  - Polio Advocacy Group (PAG)
  - Finance Working Group (FWG)
Discussion Questions

• What would a successful legacy planning process look like to you in terms of outcomes?

• Who would you add to the proposed list of key stakeholders for consultation?
  – communities, countries, donors, global health initiatives, and other stakeholders

• What would you like to see in terms of scope, capabilities and potential of the polio program to benefit other global health priorities?
Back-Up Slides
Mainstream Essential Functions: Objectives

- **Compile a landscape of essential functions** recommended for long-term mainstreaming to ensure a polio-free world as long as poliovirus exists anywhere in the world.

- **Communicate recommendations for mainstreaming of essential functions** to countries and other stakeholders as part of the Legacy Planning process.

- **Ensure legacy planning process supports alignment between global mainstreaming recommendations and global/regional/country transition processes** for planning to continue these essential functions after the completion of the global polio eradication program.
Mainstream Essential Functions: Key Activities

- Work with WHO and relevant global bodies (SAGE, Global & Regional Certification Commissions) to determine the current status of efforts to define essential polio functions (e.g., for surveillance, containment, immunization, etc.).

- Determine the appropriate body for communicating recommendations on mainstreaming of functions to country stakeholders and the associated timeline required.
Map Polio Program Assets: Objectives

**Asset** = A useful or valuable thing, person or FUNCTION

1. Outline the tangible (e.g., human resources, vehicles, etc.) and intangible (e.g., systems, processes, etc.) assets that have been created through the polio-eradication initiative.

2. Establish the activities and contributions that polio-funded staff are conducting and making beyond polio-eradication efforts.

3. Look at what capacities could be at risk with the eventual closure of the polio-eradication programme.

4. Identify opportunities for future contribution of polio assets to other health priorities.
Asset Categorization

How should program assets be considered in terms of future transition value?

Country X

Polio System, Process & Asset Categorization

- **Process/asset adds value and will continue with no additional $ required**
- **Process/asset is an essential polio function and must continue (based on global/regional guidelines)**
- **Process/asset has potential transition value to benefit other priorities**
- **Process/asset has limited transition value to benefit other priorities**

More data required

Decision complexity increases
Asset Mapping: Key Analysis Questions

- Is there a value in this activity continuing?
- Would there be a cost associated with the continued activity?
  - FRR funded?
  - Non-FRR funded?
- What % FRR funding would be needed for the activity to continue?
- Is maintenance cost < re-creation cost?
- Interoperable beyond polio to different diseases/priorities?
  - Currently (demonstrated)
  - In the future (potential)

Basic asset characteristics will also be documented: location, “ownership”, budget value (FRR, Non-FRR), etc.
Asset Mapping: Key Activities

2013          2014
October - January
Global
- Develop asset mapping hypothesis
- Develop data gathering tool (beta)
- Pilot data gathering tool (Ethiopia? Bangladesh?)
- Analyze pilot data

Regional
- Develop scale-up plan
- Refine data gathering tool
- Engage with key stakeholders (country, regional, global) to explain process and get buy-in

Country
- Scale-up asset mapping tool (phased approach according to country specifics)
- Design and develop data repository
- Continue to engage stakeholders, receive feedback
- Follow-up to ensure data completeness, quality
- Compile and analyze asset mapping data
- Generate reports and circulate to all stakeholders to review, comment, validate

Timeline:
- October 2013 - January 2014
- January - March 2014
- March-May 2014
- May - July 2014
Lessons Learned: Objectives

1. Document the lessons learned and knowledge generated through 25 years of polio eradication.

2. Ensure that the lessons learned and knowledge generated are shared with other health initiatives.
Lessons Learned: Key Activities

1. Develop a white paper describing the major lessons learned and knowledge generated through the GPEI, including how these lessons have been applied to other health initiatives and delivery of other health interventions.

2. Disseminate the white paper to relevant global bodies (SAGE, IMB, etc), partner organizations and stakeholders (e.g., PPG) for review and input.

3. Based on this feedback, finalize the Lessons Learned document and facilitate its use as a guide to inform other public health programmes and to ensure that this knowledge, capacity, and experience is sustained for the benefit of other health initiatives.
Stakeholder Consultations: Objectives I

• Elicit input from stakeholders, to ensure that the legacy planning process meets their needs and that stakeholder input is reflected in the global legacy framework and regional/country legacy plans.

• Identify national, regional and global health priorities for the post-polio eradication era. *(Linkages with Post-2015 MDG Agenda process?)*

• Provide stakeholders with accurate data describing the polio programme, both in terms of its tangible and intangible assets as well as evidence of lessons learned to date.

  – Create a feedback loop to ensure that stakeholders have the opportunity to review and validate evidence and input generated throughout the consultation process, with the ultimate goal of supporting a global legacy planning framework and regional/country-specific legacy plans.
Stakeholder Consultations: Objectives II

• Specifically, seek stakeholder feedback on:
  – Areas in which the polio programme has done well – or not – and why, including how the polio programme has contributed to concrete successes/innovation towards achieving national/regional/global health goals, or areas where it may not have done so effectively, and why
  – The value of the polio program’s tangible and intangible assets, including:
    • which assets have the potential to contribute to other health priorities after polio eradication is achieved
    • what assets currently contributing to long-term national/regional/global health goals could be at risk with the eventual closure of the polio-eradication programme
Stakeholder Consultations: Key Activities I

Items for consultation, with indicative timing

- LWG Workplan – end 2013
- Assets Mapping (HR, Physical, Intangible) – once inventory available
- Lessons Learned and Knowledge – following white paper development
- Development of Global Framework – once evidence base established
- Priorities – ongoing (HR LT Study)

Target audience for consultations

- National Governments
- Donors
- Health Initiatives
Stakeholder Consultations: Key Activities II

Existing consultation opportunities
• HR LT Study consultations
• RCM
• Board meetings of other health initiatives
• PPG meetings

Other consultations
• Direct Interviews
• Stakeholder consultations
• Passive collection method

Communications from the GPEI on the consultations
• Input from PAG (Carol) on donor strategy

Template for Consultations
• For each element and stage of the consultations, it could be useful to have a template for relevant questions, particularly if a consultant is conducting the interviews.
Global Legacy Framework: Objectives

• Develop a policy framework to be presented to the World Health Assembly in May 2015, which may include (as defined through the stakeholder consultation process):
  
  – global themes related to polio legacy planning, including data, evidence and documentation as well as stakeholder feedback and policy recommendations on polio program assets, lessons learned and options for future transition scenarios; and
  
  – conceptual direction for countries and institutions on development of their individual legacy plans.
Global Legacy Framework: Key Activities

• Determine the elements of a robust Global Legacy Framework document and develop an indicative outline.

Other activities to be determined as other work plan elements progress.
Regional/Country/Agency Legacy Plans: Objectives

- Facilitate guidance and/or support – if and as needed – to country governments, regional programs and GPEI partner agencies to develop operational plans to ensure that assets, resources, knowledge and lessons learned are responsibly and sustainably transitioned to support other health priorities, where relevant, in a polio-free world.
Lessons from the legacy planning process will be relevant to all countries, but only some countries – where polio resources are concentrated - will need to develop detailed legacy transition plans.

This subset of countries will be determined once asset distribution is determined through asset mapping.

*Includes both staff and non-staff (i.e., contract) positions.

NB Map excludes positions in HQ, Bolivia, Bosnia-Herz., Brazil, DPR Korea North, East Timor, Fiji, Georgia, Haiti, Occupied Territories, Philippines, S.Tome Principe, and USA (approx. 130 in total)

SOURCE: WHO, UNICEF, CDC, Rotary HR – July 2013; AFRO and SEARO WHO non staff numbers and UNICEF Afganistan non-staff numbers correct as per Oct 2012;
Regional/Country/Agency Legacy Plans: Key Activities

To be determined as other work plan elements progress. An example may include:

- Develop guidance on the elements that a strong legacy transition plan would include.
Communicate with Stakeholders: Objectives

• Provide clear, timely, and consistent messaging at the global, regional, and country levels to ensure the Legacy Planning Process meets the needs of and gains support from all relevant stakeholders.
Communicate with Stakeholders: Key Activities

- GPEI website, starting with FAQ
- Updates to:
  - PSC (quarterly)
  - Vaccine Advocacy Partners Group
- Regular communications with:
  - key donors/development partners (POB chair quarterly update)
  - stakeholders at large (PPG-semi-annual meetings and copy of POB chair’s quarterly update to key donors if legacy planning work is noted)
- Presentations at:
  - Regional/National meetings
  - Regional/National Technical Advisory Committees
- Reports to:
  - WHO EB and UNICEF EB
  - WHA
  - SAGE (semi-annually, April and November)
  - IMB
- Ad hoc opportunities/side meetings
Management & Governance: Objectives

- Ensure the Legacy Working Group effectively manages GPEI's legacy planning process through 2015, keeping relevant GPEI stakeholders and governing bodies informed of key activities and processes.
Management & Governance: Key Activities

- The Legacy Working Group envisions requiring additional support for:
  - **Project management** – Both to support LWG coordination (Secretariat function), but also advocacy, communications focus to support Stakeholder Consultation process
  - **Analytics support** - To ensure strong Asset Mapping process

*The Legacy Working Group is currently in the process of defining the scope of support required and potential external consulting resources to address these needs.*